

# COMMUNITY GOVERNANCE REVIEW

# **Background**

Cornwall Council (CC) is currently undertaking a Community Governance Review for the whole of Cornwall. This provides an opportunity to review and make changes to governance arrangements at parish level. This is to ensure they are working as efficiently and effectively as they should be. It also ensures that they are reflective of the identity and interest of local communities.

As part of this review, Gwinear-Gwithian Parish Council (GGPC) set up a working group to re-evaluate the parish boundaries as well as consult with adjacent Parish and Town Councils and their communities.

The remit of the working group is as follows:-

To take the following into consideration in formulating proposals for amending the parish boundaries -

- i) To reflect the identities and interests of the communities within the parish.
- ii) To ensure the provision of efficient and convenient local government for the communities within the parish.
- iii) To take into account the residents representation through local organisations and groups within the parish.
- iv) To be aware of any boundary changes on the new Cornwall Council Divisions.

The initial brief was -

- i) To produce detailed maps of proposed alignment of sections of the boundary with neighbouring parishes.
- ii) To provide statistical details of -
  - The number of dwellings involved in the proposal.
  - The number of electors plus or minus that will be transferred into or out of the parish.
  - The implication of the movement of electors between neighbouring parishes on the Local Government Boundary Commission for England (L G B C E's) Review and the principle of the equality of voters.

# **Gwinear-Gwithian Parish**

The rural Parish of Gwinear-Gwithian lies in the west of Cornwall, in the former Penwith District. The Parish covers 2,977 hectares, and stretches from the coastline at Godrevy Point down to Fraddam. It incorporates the villages of Gwithian, Upton Towans, Gwinear, Connor Downs, Carnhell Green and Reawla/Wall which all lie well within the Parish. The hamlets of Fraddam and Roseworthy lie on the fringes of the Parish but predominantly within it. The civil parishes of Gwinear and Gwithian were combined to form the parish of Gwinear-Gwithian in 1934.

Gwinear-Gwithian Parish is bordered by Camborne Parish to the north-east with the hamlet of Merry Meeting sitting across the border with Gwinear-Gwithian. Hayle Parish is to the west of the Parish with the rural village of Angarrack sitting across the border with Gwinear-Gwithian. St Erth Parish sits to the south-west with the hamlet of Fraddam bordering it. Crowan Parish is to the south where the large village of Leedstown has crept into Gwinear-Gwithian Parish.

Gwinear-Gwithian Parish Council (GGPC) has two wards, Gwinear and Gwithian and is served by twelve volunteer Parish Councillors, six Councillors serve each ward.

GGPC currently has two members of part-time staff. The Clerk, Mrs Vida Perrin, who is also the Parish Council's Responsible Financial Officer and Mrs Tracey Goldsworthy, Administrative and Finance Assistant.

The Parish Council holds a contract with a Community Pride Operative Team (CPOT) which plays an integral role in the upkeep of our Parish, maintaining and managing the Parish assets.

This includes frequent inspections of our playing fields, being responsible for reporting potholes to Cornwall Council Highways, and overgrown verges carrying out minor trimming where appropriate. Reporting roadside litter and fly tipping to Cornwall Council as well as broken street lights and missing or damaged street name signs to CC.

The CPOT empty the Parish Council litter bins and keeps its five bus shelters clean. They regularly check the Parish Council buildings, defibrillators, cemetery, allotments and the Gwithian Green nature reserve.

The Council also holds a contract with a Playground Management Team who ensure the parks at Reawla and Connor Downs are safe to use as well as maintaining the grass, flower borders and equipment on our behalf.

Contractors are used to fulfil duties with other organisations such as under the Local Maintenance Partnership (LMP) which ensures certain Public Rights of Way (PROW) are usable, these are generally gold paths as set out by Cornwall Council (CC). This Partnership is held with CC and they are legally responsible for the PROW. The Contractor who undertakes this work also carries out voluntary work on signs around the Parish for PROW as he has a deep passion for the Parish and the PROW network within it.

The Council manages Gwithian Green Local Nature Reserve/Common with Natural England along with a team of volunteers with expert local knowledge and a keen interest in conservation.

Gwinear-Gwithian Parish Council works with its community and provides many facilities to include:-

- Parish Community Facility building with spacious hall to hire, well equipped kitchen, two toilets to include disabled and baby changing facilities. Community office/function room to hire. The Parish Council base. Ample parking.
- Civil cemetery in peaceful surroundings open to all
- Allotment space
- Local Nature Reserve at Gwithian
- Public open space and play area at Connor Downs
- Public open space and play area at Reawla
- Bus shelters in Connor Downs x 2, Carnhell Green x 1, Reawla x 2

- Various seats, dog bins and litter bins
- Community notice boards in Reawla, Gwithian, Connor Downs, Gwinear & Carnhell Green
- Public Access Defibrillators at Gwinear, Gwithian, Upton Towans, Gwithian Towans, Reawla & Carnhell Green and a further two life saving Defibs at the schools in Connor Downs and Gwinear bought with funding from the Parish Council.
- Recycling scheme for certain plastic waste which cannot be recycled through the CC householder recycling scheme.
- On average has been successful in raising funds for the Parish of nearly £44k a year from grant applications, donations, devolution, S106 funding and income in the last 10 years.
- Provides annual grant funding to local community groups and organisations.
- Works with the community;
  - Gwithian Green Advisory Group Voluntary group who help manage the LNR/Common
  - Connor Downs Residents Association Voluntary group who help manage the playing field in Connor Downs
  - Gwinear District Villages Association Voluntary group who help manage the playing field in Reawla

The Parish Council was the 10<sup>th</sup> Parish Council in the whole of Cornwall to have its Neighbourhood Development Plan 'made'. The plan helps the community understand planning for the Parishes future.

The Council meets on a regular basis, usually at least twice a month at the Parish Community Facility and at other locations around the Parish, this is to ensure those parishioners living in isolated areas have access to the Parish Council. Meetings of the Parish Council are open to the public and it holds a period of public participation at the start of each meeting.

# Initial submission

Using the brief given to the CGR working group, the following areas were considered:-

1. the ordinary year of election;

GGPC sees no reason to alter the ordinary year of the election.

2. the council size;

GGPC sets out in its report below reasons for looking at the boundaries of the parish.

3. the number of councillors to be elected to the council;

GGPC sees no reason to change the number of councillors to be elected to the council.

4. warding;

GGPC sees no reason to alter the current warding arrangement for the parish other than the minor changes set out in the report below.

5. group parishes under a common parish council;

GGPC sees no reason to group the parish with any adjoining parishes.

6. request the Commission to alter a unitary Council division boundary so that it is coterminous with a parish boundary;

GGPC requests the Council approaches the Commission to make the minor alterations as set out in the report below to ensure the unitary Council division boundary is coterminous with the parish boundary

7. consequential matters;

The consequential matters are set out in the report below.

# **Draft Proposals**

The following information shows the draft plans from GGPC for the Community Governance Review along with the attached maps at Appendix A:-

# <u> Map 1 – Loggans Moor - Hayle</u>

#### Reasoning

To bring properties that currently lie within Hayle Parish (HP) but either associate with Connor Downs or relate to the area, out of HP and into Gwinear-Gwithian Parish (GGP).

#### <u>Logic</u>

Looking at the area to the west of Connor Downs which currently lies within the HP, it is evident that there are two bungalows on Mutton Hill which currently lie in HP but should clearly be in GGP. There are also three farmsteads known as Pulsack, Angarrack Hill and Carwin with a cluster of properties which currently lie in HP but not all can leave their properties directly through HP and have to come through GGP to get to HP.

#### Features

The majority of the current border here uses field systems and a similar approach has been used but further research may be needed on the exact boundary. The Northern extent of GGP boundary follows a river, this will remain unchanged.

#### Number of dwellings

#### Plus or Minus to GGP Plus

**Implications** 

- The Council Tax for these properties would be reduced by around £99 p.a.
- The only additional feature or asset within this area is one small PROW (102/47/1) requiring 1 cut per year currently within HP.
- There would be no change to the Cornwall Council division due to this change.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

## <u> Map 2 – Angarrack - Hayle</u>

#### Reasoning

To take properties that currently lie within GGP but either associate with Angarrack or relate to the area out of GGP and into HP.

#### <u>Logic</u>

Two properties that currently lie within GGP are on the edge of the village of Angarrack which currently lies predominantly within HP. The two properties cannot enter GGP without going through HP.

#### Features

The current border here uses field systems and a similar approach has been used.

# Number of dwellings

Two

## Plus or Minus to GGP

Minus

**Implications** 

- The Council Tax for these properties would be increased by around £99 p.a.
- The only additional feature or asset within this area is half of one small PROW (101/20/1) requiring 2 cuts per year currently within GGP. It is not unusual for PROW's to run from one Parish to another.
- There would be no change to the Cornwall Council division due to this change.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

# <u> Map 3 – Nanpusker (Pump House) - Hayle</u>

#### Reasoning

There is only one dwelling in this area currently in HP but they cannot access HP without coming through GGP. There is also a County Wildlife Site (CWS) which is currently split between GGP and HP.

#### <u>Logic</u>

This is a difficult area to split easily, it is impossible to take in the entirety of the CWS without taking in Angarrack.

The current boundary follows a river, until it deviates to include The Pump House into Hayle South.

The area is within a County Wildlife site (CWS). Approx. 40% of which is already within GGPC.

#### Features

The current map shows the stream as the guiding principle.

Number of dwellings One

Plus or Minus to GGP Plus

#### **Implications**

- The Council Tax for this property would be reduced by around £99 p.a.
- The only additional feature/asset in this area is a small part of the CWS; we do not currently know if HTC manage the site, it looks like it is managed by CWT. Further info on this feature can be seen here <u>https://intranet.cornwallwildlifetrust.org.uk/sites1/sheets/default.aspx?oid=428-cws</u>
- There would be no change to the Cornwall Council division due to this change.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

#### Map 4 – Fraddam – St Erth & Crowan

#### Reasoning

There are four properties which associate as part of the hamlet of Fraddam, three lying in the St Erth Parish (SEP) and one lying in the Crowan Parish (CRP). The property lying in the CRP has to go through GGP to make a journey.

<u>Logic</u>

By bringing these properties into GGP it ensures the hamlet of Fraddam lies within one Parish. The large majority of Fraddam currently lies within GGP.

#### **Features**

Using road features for the two properties in SEP and the property boundary for the property in CRP.

Number of dwellings Four

Plus or Minus to GGP

Plus

**Implications** 

- The Council Tax for properties coming from SEP would be reduced by around £38 p.a. but would increase for the one coming from CRP into GGP by around £21 per annum.
- There appears to be no additional feature or asset within this area.
- There would be a small change to the Cornwall Council division.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

# Map 5 – Leedstown - Crowan

#### Reasoning

Leedstown is a large village with the vast majority of it lying within the Crowan Parish (CRP). Over recent years there has been a spread of sporadic development out of Leedstown into GGP. These developments would associate with Leedstown.

#### <u>Logic</u>

This is one of the more difficult areas to manage as the development is sporadic over a large area, the map shows a few properties which lie on one side of the main road but are in GGP as opposed to those on the other side which lie in CRP. It makes senses for those properties on either side of the road to be in the same Parish. The small area around Lambo makes sense to come into GGP by continuing the GGP boundary straight on.

Features

Current boundaries use the road system.

Number of dwellings 10

Plus or Minus to GGP Minus 8/Plus 2

Implications

• The Council Tax for some of these properties would be reduced by around £21 coming from GGP to CRP but would increase for the 2 coming from CRP into GGP by around £21 per annum.

- There would be a change to the Cornwall Council division.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

## Map 6 – Hallancoose - Crowan

#### Reasoning

There is one property in this triangle which has to go through GGP to leave their property but is currently in CRP.

#### Logic

The existing boundary uses the road and PROW this will not change it will just ensure properties on different sides of the road are not in different Parishes.

#### Features

Main roads/PROW

# Number of dwellings

One

Plus or Minus to GGP

Plus

Implications

- The Council Tax would increase by around £21 p.a.
- The only additional feature or assets within this area are two PROW (207/69/1 & 207/68/1) requiring 1 and 2 cuts per year currently within CRP.
- There would be a small change to the Cornwall Council division.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

## Map 7 – Roseworthy/Merry Meeting - Camborne

#### Reasoning

These hamlets are currently split between GGP and Camborne Parish (CP). We have seen evidence of residents living in Merry Meeting thinking they are part of GGP.

Logic

The hamlet of Merry Meeting relates better to Roseworthy and GGP and the spread of development is towards GGP.

Features

Field sets and development trends.

Number of dwellings Twelve

Plus or Minus to GGP Plus

**Implications** 

- The Council Tax for these properties would reduce by around £114 p.a. coming from CP to GGP.
- There are no additional features or assets within this area.
- There would be a change to the Cornwall Council division.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

#### <u>Map 8 – Godrevy - Camborne</u>

**Reasoning** 

There are three properties within this area which all go through the GGP to leave their properties.

Logic

These last few properties would associate with Godrevy and the main road is a strong feature.

#### <u>Features</u> Main road

Number of dwellings Three

Plus or Minus to GGP Plus

**Implications** 

- The Council Tax for these properties would reduce by around £114 p.a. coming from CP to GGP.
- There are no additional features or assets within this area.
- There would be a change to the Cornwall Council division.
- There would be a change to the Neighbourhood Plan boundaries for both Parishes.

GGPC has consulted adjacent Parish Council's who may be affected by the proposals above and will continue to liaise with them throughout the process.

We invite you to attend one of our public consultation events where more information will be available.

These are as follows:-

WI Hall, Turnpike Road, Connor Downs, TR27 5DT. – 10am-1pm Saturday 7th September 2019

# Gwinear Gwithian Parish Hall - Copper Meadows, Reawla, Gwinear, TR27 5FN – 5.30pm-8pm Thursday 12th September 2019

We really would appreciate receiving your opinions regarding these changes.

We would like to know what you think of our draft proposals. Please complete our questionnaire online at <a href="https://www.surveymonkey.co.uk/r/MGR692Y">https://www.surveymonkey.co.uk/r/MGR692Y</a>

The closing date for completed questionnaires is 29<sup>th</sup> September 2019

Return to Gwinear-Gwithian Parish Council . Parish Community Facility . Copper Meadows .

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